

Message Text

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PAGE 01 SECTO 02020 01 OF 02 280410Z

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ACTION NODS-00

INFO OCT-01 ISO-00 (ISO) W

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O 280329Z MAY 75

FM USDEL SECRETARY IN PARIS

TO AMEMBASSY ALGIERS IMMEDIATE

INFO/RUEHC/SECSTATE WASHDC IMMEDIATE 168

C O N F I D E N T I A L SECTION 01 OF 02 SECTO 02020

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FOR AMBASSADOR FROM SECRETARY

E.O. 11652: GDS

TAGS: ENRG

SUBJECT: MESSAGE TO BOUMEDIENE FROM SECRETARY

1. PLEASE DELIVER FOLLOWING MESSAGE TO BOUMEDIENE.
2. BEGIN TEXT: MR. PRESIDENT: SINCE THE PREPARATORY MEETING ENDED WITHOUT SUCCESS, I HAVE GIVEN MUCH THOUGHT AS TO HOW THE CONCERNS YOUR REPRESENTATIVES EXPRESSED THERE COULD BE RECONCILED TO OUR OWN. TODAY IN PARIS I HAVE MADE PUBLIC A PROPOSAL WHICH I HOPE WILL RELAUNCH THE DIALOGUE. I HOPE YOU CAN GIVE IT YOUR PERSONAL ATTENTION AND SUPPORT.
3. THE FIRST STEP, AS I SEE IT, WOULD BE TO RECONVENE THE PREPARATORY MEETING IN THE SAME FORMAT AS BEFORE. THE TIME COULD BE RELATIVELY SOON, CERTAINLY A MATTER OF MONTHS AS I SEE NO REASON FOR DELAY. I SUGGEST THAT THE FORMAT REMAIN THE SAME TO AVOID A TEDIOUS, NON-PRODUCTIVE NEGOTIATION OVER WHO WOULD ATTEND AND WHAT THE RULES OF PROCEDURE MIGHT BE. CLEARLY WE HAVE MORE IMPORTANT BUSINESS TO DO THAN THAT.
4. THE SECOND STEP WOULD BE FOR THE PREPARATORY MEETING TO AGREE ON THE CREATION OF A NUMBER OF

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PAGE 02 SECTO 02020 01 OF 02 280410Z

COMMISSIONS TO DEAL WITH THE CRITICAL ISSUES IN

RELATIONSHIPS BETWEEN DEVELOPING AND DEVELOPED COUNTRIES. THUS COMMISSIONS MIGHT BE SET UP FOR ENERGY, FOR THE PROBLEMS OF THE MOST SERIOUSLY AFFECTED NATIONS, AND FOR RAW MATERIALS. CONCEIVABLY THERE WOULD BE OTHERS. EACH COMMISSION WOULD REVIEW ALL ASPECTS OF THE PROBLEM ASSIGNED TO IT: INCLUDING FINANCE, INVESTMENT, TRADE, AND PRODUCTION.

5. THE WAY IN WHICH EACH COMMISSION PROCEEDS ABOUT ITS WORK WOULD DEPEND IN CONSIDERABLE MEASURE ON THE NATURE OF WORK ALREADY BEING DONE IN THE FIELD. FOR THE MOST SERIOUSLY AFFECTED, THERE IS ALREADY MUCH ACTIVITY, AND THE COMMISSION'S ROLE WOULD BE ESSENTIALLY TO MONITOR, TO SUPPLEMENT, AND TO ORIENT THAT WORK, GIVING IT THE THRUST AND PURPOSE IT MUST HAVE. THE COMMISSION ON RAW MATERIALS WOULD HAVE A SIMILAR ROLE. IN THE CASE OF ENERGY, SINCE THERE IS NO EXISTING INTERNATIONAL ORGANIZATION IN WHICH THE BASIC QUESTIONS ARE DEALT WITH, THE COMMISSION SHOULD ALSO FUNCTION AS A MEANS OF ADDRESSING AND RESOLVING THE UNDERLYING SUBSTANTIVE ISSUES.

6. IN EACH CASE, I WOULD ENVISAGE THAT THE BASIC ISSUES THAT HAVE BEEN RAISED BE ADDRESSED. UNDER RAW MATERIALS, FOR EXAMPLE, YOU WOULD NO DOUBT WISH TO RAISE THE QUESTION OF TERMS OF TRADE. AND WE WISH ON OUR SIDE TO CONSIDER HOW ADEQUATE RESOURCES CAN BE OBTAINED FOR THE DEVELOPMENT OF RAW MATERIALS AND

HOW IN GENERAL RAW MATERIAL MARKETS CAN BE MADE TO

FUNCTION MORE EFFICIENTLY. ACTUAL NEGOTIATIONS ON COMMODITIES WOULD REMAIN THE PURVIEW OF ALREADY EXISTING COMMODITY GROUPS SUCH AS FOR COFFEE, COCOA, TIN.

7. CLEARLY WE WOULD WANT TO LIMIT MEMBERSHIP IN THE COMMISSIONS TO ASSURE THEIR EFFECTIVENESS. I THINK WE BOTH ARE ANXIOUS TO AVOID A NEW UNCTAD. IN MY SPEECH TODAY I SUGGESTED THAT WE SEEK TO LIMIT THE MEMBERSHIP BY APPLYING OBJECTIVE CRITERIA. FOR RAW MATERIALS, FOR EXAMPLE, WE COULD INCLUDE THOSE

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PAGE 03 SECTO 02020 01 OF 02 280410Z

COUNTRIES FOR WHICH EXPORTS OR IMPORTS FOR FOOD AND OTHER NON-OIL RAW MATERIALS CONSTITUTE A CERTAIN MINIMUM PERCENTAGE OF THEIR TOTAL NATIONAL PRODUCT, AND SET THAT THRESHHOLD HIGH ENOUGH TO KEEP THE NUMBERS WITHIN REASON. WE COULD DO THE SAME IN ENERGY. FOR THE MOST SERIOUSLY AFFECTED, WE WOULD HAVE TO SEEK ANOTHER FORMULA, ONE IN WHICH REPRESENTATIVE COUNTRIES WITH THE LOWEST CAPITA

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PAGE 01 SECTO 02020 02 OF 02 280410Z

10

ACTION NODS-00

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FM USDEL SECRETARY IN PARIS

TO AMEMBASSY ALGIERS IMMEDIATE

INFO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 02 OF 02 SECTO 02020

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INCOME WERE CHOSEN ALONG WITH THE
TRADITIONAL AND NEW DONORS.

8. THIS PROPOSED APPROACH HAS TWO ORIGINS. FIRST,
OUR OWN THINKING WITHIN THE AMERICAN ADMINISTRATION
ON RAW MATERIALS AND OTHER ISSUES OF THE RELATIONSHIP
BETWEEN DEVELOPED AND DEVELOPING COUNTRIES HAS BEEN
EVOLVING OVER THE LAST SEVERAL MONTHS. I EXPRESSED
SOME OF THE FIRST IMPLICATIONS OF OUR NEW THINKING
IN A SPEECH AT KANSAS CITY TWO WEEKS AGO. I WILL HAVE
SOMETHING MORE TO SAY ABOUT THEM TOMORROW AT
THE OECD MEETING.

9. THE SECOND SOURCE IS THE REALIZATION THAT IT WOULD
BE DIFFICULT IF NOT IMPOSSIBLE TO FIND A BASIS ON
WHICH OIL PRODUCERS AND CONSUMERS COULD DISCUSS THE
NEW PROBLEMS OF ENERGY WITHOUT ADDRESSING THE ENTIRE
RANGE OF RELATIONSHIPS BETWEEN DEVELOPED AND
DEVELOPING COUNTRIES.

10. MY PROPOSAL IS THUS BROUGHT FORWARD IN A SPIRIT
OF CONCILIATION AND INNOVATION. IN DOING SO,
I DO NOT THINK WE SHOULD ATTEMPT TO DICTATE TOO
CLOSELY THE TIMEFRAME OF THE WORK OF THE COMMISSIONS
-- THEY COULD WORK SIMULTANEOUSLY OR CONSECUTIVELY

AND MIGHT, DEPENDING ON THE DIFFICULTY OF THE
TASK AT HAND, REQUIRE A SHORTER OR LONGER SPAN
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PAGE 02 SECTO 02020 02 OF 02 280410Z

OF TIME -- NOR SHOULD WE ATTEMPT TO STRUCTURE TOO
PRECISELY THEIR RELATIONSHIP TO EACH OTHER. MY
INTENT, RATHER, IS TO FIND AN APPROACH WHICH
RECOGNIZES BOTH THE ESSENTIAL UNITY OF THE DEVELOP-
ING COUNTRIES IN SEEKING AN IMPROVED RE-
LATIONSHIP WITH THE DEVELOPED COUNTRIES, AND THE
GREAT DIVERSITY OF INTERESTS, FORUMS, AND SUBJECTS
TO BE ADDRESSED.

11. I WOULD VERY MUCH LIKE TO HAVE YOUR REFLEC-
TIONS ON THIS APPROACH. IN PUTTING IT FORWARD,
I HAVE NOT INTENDED TO TRY TO DETERMINE CLOSELY
THE FUTURE STRUCTURE OF THE DIALOGUE, BUT RATHER
TO LAYOUT A FORMULA THAT COULD BE ADOPTED FLEXIBLY
TO MEET OUR SEVERAL INTERESTS AND CONCERNS.

12. IF YOU THINK USEFUL, I WILL BE PLEASED TO
SEND A REPRESENTATIVE TO ALGIERS TO EXPLORE THIS
MATTER FURTHER' SO THAT THE DIALOGUE BETWEEN
DEVELOPED AND DEVELOPING COUNTRIES, INCLUDING ON
THE ESSENTIAL ISSUE OF ENERGY, CAN BE RELAUNCHED.
WARM REGARDS' HENRY A. KISSINGER, END TEXT.

KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, PETROLEUM, IMPORTERS, EXPORTERS, DIPLOMATIC COMMUNICATIONS, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 28 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975SECTO02020
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: P840126-2160
From: SECRETARY PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750513/aaaaalit.tel
Line Count: 200
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NODS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NODIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 14 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 MAY 2003 by CunninFX>; APPROVED <06 OCT 2003 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MESSAGE TO BOUMEDIENE FROM SECRETARY
TAGS: ENRG, AG, (KISSINGER, HENRY A), (BOUMEDIENE, HOUARI)
To: STATE SS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006